



“One Mission One Message One Columbia”

2010 - 2011 Consolidated Annual Performance Evaluation Review (CAPER)



City of Columbia
Community Development Department

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Executive Summary



Community Development Mission

To improve the quality of life for citizens by making the City of Columbia and its neighborhoods a better place to live, work and play.

National Goals

Federal law requires that housing and community development grant funds primarily benefit low-and moderate-income persons in accordance with the following U.S. Department of Housing and Urban Development (HUD) goals:

□ Provide a suitable living environment

This includes improving the safety and livability of neighborhoods; increasing access to quality facilities and services; reducing the isolation of income groups within areas by de-concentrating housing opportunities and revitalizing deteriorating neighborhoods; restoring and preserving natural and physical features of special value for historic, architectural, or aesthetic reasons; and conserving energy resources.

□ Provide decent housing

Included within this broad goal are the following: assist homeless persons in obtaining affordable housing; retain the affordable housing stock; increase the availability of permanent housing that is affordable to low- and moderate-income Americans without discrimination; and increase supportive housing that includes structural features and services to enable persons with special needs to live with dignity.

□ Expand economic opportunities

These goals encompass creating jobs accessible to low- and very low-income persons; providing access to credit for community development that promotes long-term economic and social viability; and empowering low-income persons in federally assisted and public housing to achieve self-sufficiency.

Understanding the HUD Process

The City of Columbia is required by law every five years to prepare a Consolidated Plan to receive federal funds from the U.S. Department of Housing and Urban Development (HUD). The Consolidated Plan combines in one report important information about Columbia's demographics and economic activity as well as detailed information on the housing and job needs of its residents. The Plan also includes comments from the public received during public hearings, stakeholder meetings and in writing.

All funding recommendations for programs operated with these funds were evaluated based on their ability to help the City meet the goals and priorities established in this Plan.

For each succeeding year, the City of Columbia is required to prepare a one-year Action Plan to notify citizens and HUD of the City's intended actions during that particular fiscal year. The Action Plan includes citizen and stakeholder input and is due annually to HUD by May 15th.

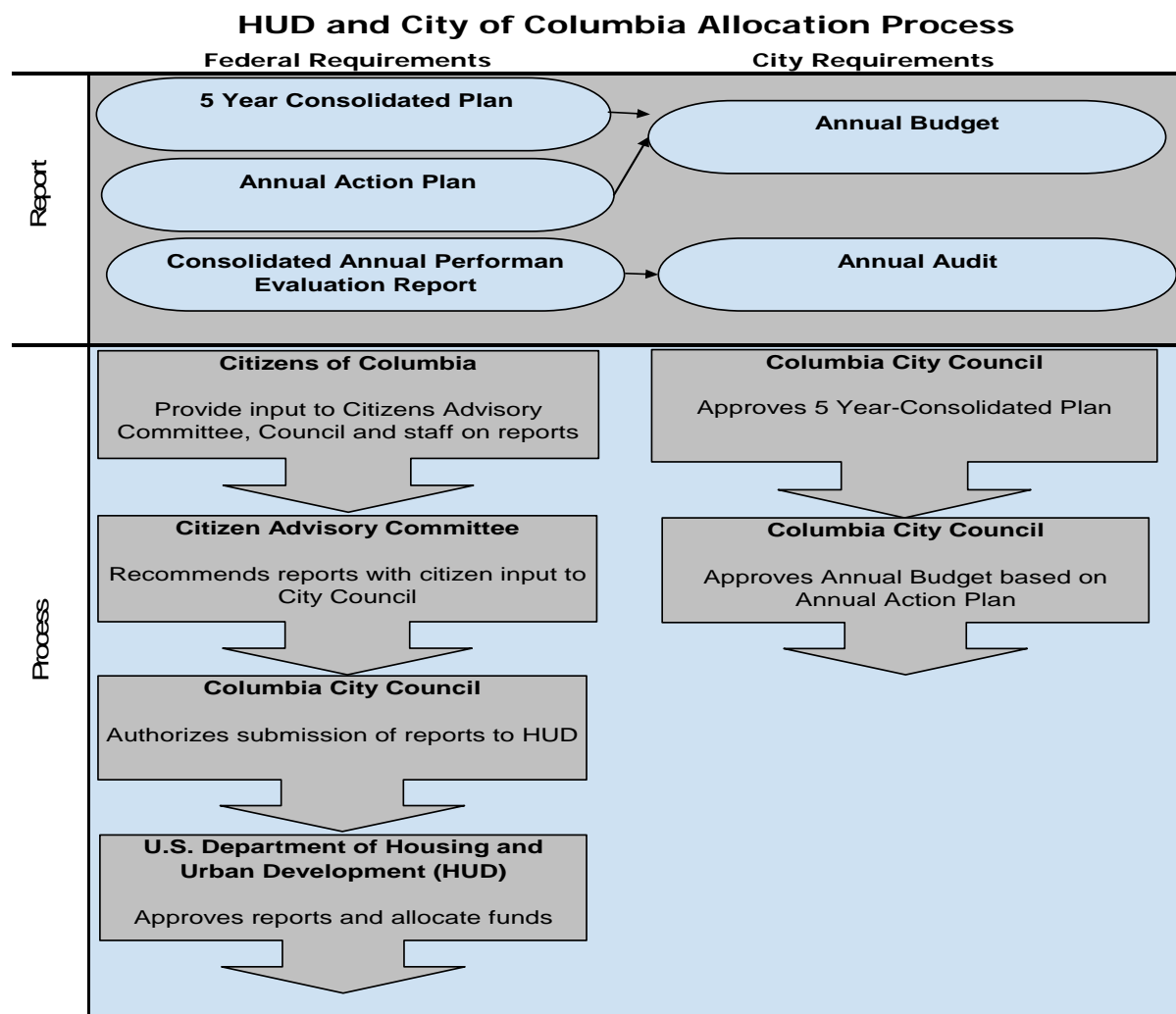
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The Action Plan is developed under HUD guidelines and serves as the application for the following three formula grant programs:

- Community Development Block Grant (CDBG)
- HOME Investment Partnerships (HOME)
- Housing Opportunities for Persons with AIDS (HOPWA)

At the end of each fiscal year, the City must also prepare a Consolidated Annual Performance and Evaluation Report (CAPER) to provide information to HUD and citizens about that year’s accomplishments. This information allows HUD, city officials, and the public to evaluate the City’s performance and determine whether the activities undertaken during the fiscal year helped meet the City’s five-year goals and to address priority needs identified in the Consolidated Plan. This annual performance report, prepared with public review and comment, must be submitted to HUD annually by September 30th.



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Entitlement Funding Sources

Federal funds are made available for furthering the objectives of the consolidated plan. For each formula grant program, the grantee shall identify the total amount of funds available (including estimated program income), the total amount of funds committed during the reporting period, and the total amount expended during the reporting period.

HUD provides federal funds through three entitlement grants with amounts determined by statutory formulas: Community Development Block Grant (CDBG); HOME Investment Partnerships Program (HOME); and Housing Opportunities for People with AIDS (HOPWA). In fiscal year 2010-11, the City received \$3,817,051.00 million in new funding through these three formula grants and expended \$2,713,028.51 million from the three grants funds. The City spent a total of \$5,762,367.79 million in federal funds.

Funding and Expenditures Fiscal Year 2010-11

| FY2010- 2011 TOTAL BUDGET & EXPENDITURES - ALL FUNDING SOURCES | | | | |
|---------------------------------------------------------------------------|------------------------------|-----------------------|-----------------------|--------------------------------------|
| <i>FY2010-2011 Entitlement Funds</i> | | | | |
| Federal Source | Allocation FY2010 | Expenditures | Encumbered | Estimated Carried Forward |
| CDBG | \$1,348,864.00 | \$1,127,478.10 | | \$221,385.90 |
| CDBG Program Income | \$0.00 | \$0.00 | | |
| <i>Sub-total for CDBG Funds</i> | \$1,348,864.00 | \$1,127,478.10 | \$0.00 | \$221,385.90 |
| HOME | \$901,929.00 | \$327,581.53 | | \$574,347.47 |
| HOME Program Income | \$0.00 | \$0.00 | | |
| <i>Sub-total for HOME Funds</i> | \$901,929.00 | \$327,581.53 | \$0.00 | \$574,347.47 |
| HOPWA | \$1,566,258.00 | \$1,257,968.88 | | \$308,289.12 |
| <i>Total Entitlement Funds</i> | \$3,817,051.00 | \$2,713,028.51 | \$0.00 | \$1,104,022.49 |
| <i>FY2009-2012 Stimulus Funds</i> | | | | |
| HPRP | \$524,731.00 | \$329,363.28 | | \$195,367.72 |
| NSP | \$3,700,000.00 | \$2,719,976.00 | \$3,566,907.00 | \$133,093.00 |
| <i>Sub-total Stimulus Funds</i> | \$4,224,731.00 | \$3,049,339.28 | \$3,566,907.00 | \$328,460.72 |
| <i>Total Federal Funds</i> | \$8,041,782.00 | \$5,762,367.79 | \$3,566,907.00 | \$1,432,483.21 |

The local jurisdiction must also submit an updated CDBG Financial Summary Report (PR26). The City submits the CDBG Financial Summary report along with the CAPER to HUD. The PR26 and other IDIS reports are available for public review. See Appendix I for the PR26 report.

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Basis for Allocating Investments within Jurisdiction

Jurisdictions are encouraged to include maps in describing the geographic distribution and location of investment (including areas of low-income and minority concentration). The geographic distribution and expenditure requirement may be satisfied by specifying the census tracts where expenditures were concentrated and the percentage of funds expended in target areas.

All CDBG funds were allocated to projects that benefit low and moderate income persons and/or areas. HOME funds were allocated to eligible beneficiaries (at or below 80% of area median income) throughout the corporate city limits. However, the City targeted funds to those neighborhoods with the highest concentration of need for affordable housing and economic development: Eau Claire Redevelopment Area, King Street Redevelopment Area, Booker Washington Heights Redevelopment Area and Edisto Court Redevelopment Area.

In addition the previously HUD-approved Empowerment Zone area - comprised of contiguous Census Tracts 2, 5, 9-10, 13-16, 18, 20.02, 28, 106, and 109 - was established as a Neighborhood Revitalization Strategy Area (NRSA) for the term of the Consolidated Plan to ensure continued revitalization and community development efforts. For a map of these areas, see Appendix II.

The City of Columbia will continue to provide programs and services to low-moderate income neighborhoods. For instance, the current efforts planned in the Booker Washington Heights Redevelopment area provides for the renovation of the Kathryn Bellfield Cultural Arts Center, homeowner and rental rehabilitation, demolition and in-fill housing.

Priorities for Funding

The City of Columbia assigned priorities in the expenditure of funds based on the housing market analysis, housing needs assessment and community input with the overarching goal to provide affordable housing opportunities, revitalized neighborhoods, and economic stimulation. In addition, strategies and objectives were reviewed from various studies and development plans covering areas within its municipal limits. Based on the overall assessment the City's priority needs are:

1. Increase decent, safe and affordable housing for Columbia citizens
2. Revitalize neighborhoods and improve quality of life
3. Provide financial assistance to prevent homelessness and provide housing and supportive services for the homeless
4. Create jobs and business redevelopment to stimulate economic development
5. Provide permanent housing for persons living with HIV/AIDS
6. Provide financial assistance to prevent homelessness for persons living with HIV/AIDS
7. Provide quality supportive services to assist clients with achieving and maintaining housing stability

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PERFORMANCE HIGHLIGHTS-COMMUNITY DEVELOPMENT BLOCK GRANT PROGRAM (CDBG)

Fast Forward Community Technology Center offering access to technology and technology education to residents of the City of Columbia. The goal of Fast Forward was to help veterans transition into employment and provide job related services to homeless veterans.

- ✓ 111 Served by program
- ✓ 43 Assessed for technology certification
- ✓ 33 Enrolled in certification courses
- ✓ 75 Employed



Keep the Midlands Beautiful through their Neighborhood Clean-ups coordinated 625 volunteers in the City of Columbia who removed an estimated 7,320 pounds of litter from City streets and waterways.



KEEP THE MIDLANDS
BEAUTIFUL

good · clean · fun

Community Liaison Clean-ups

The Community Liaison's provide technical assistance to neighborhoods organized through the Columbia Council of Neighborhoods (CCN).

- ✓ Attended **218** neighborhood meetings
- ✓ Copied and distributed **4,300** neighborhood information flyers and literature
- ✓ Completed **437** neighborhood tours to assist with and identify complaints and concerns.

Public Facilities Projects

- **Bellfield Cultural Arts Center**
 - ✓ Architectural Plans Completed
 - ✓ Construction to Begin 2012

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- ❑ **Parks & Recreation Administrative Complex and Community Building**
 - ✓ Construction started on Community Building February 2011
 - ✓ Facilities Assessment Completed
- ❑ **Epworth Children's Home Transitional Livingston Home**
 - ✓ Construction started on Transitional Living Home
 - ✓ Transitional Living Program enrolled **30** young adults

Educational & Youth Programs



College Summit is designed to help young people to first see their value and strengths, then to raise their expectations for what they can accomplish in life, and finally provide them with the tools, information and support to work towards their future goals and aspirations for the benefit of their families and their community.

- ✓ **71%** of seniors completed a senior plan
- ✓ **84%** of seniors have generated a comprehensive list of college options
- ✓ **64 %** of seniors have applied to college at a rate of two applications per student
- ✓ **589** enrolled in the program
- ✓ **74** Peer Leaders received training
- ✓ Summer literacy intervention for **40** youth and their parents

Eau Claire Promise Zone is developing a cradle-to-college continuum of services beginning with children ages 0-5 in targeted geographic service areas within the larger Promise Zone boundaries, with intentions to expand gradually within those boundaries.

The Promise Zone has adopted a community assessment tool: The Neighborhood Check-Up, designed by the Promise Neighborhood Research Consortium. Use of this tool is now underway and they are filling in the databases with information obtained about existing service providers in the area.



The City of Columbia Summer Youth Scholarships program provided a weekly summer camp for ages 6-12 years of age. The camp was structured to enrich the lives of the youth through activities that focus on the arts and sports.

- ✓ **60** Scholarship were provided for 11- weeks

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Health Care Initiative

Palmetto Richland Cares Initiative offers specialty care services to improve access to healthcare and improve health outcomes for the low-income, uninsured residents of Richland County, SC.

- ✓ **2,161** Residents of City of Columbia assisted
- ✓ **5,811** Residents of Richland County assisted
- ✓ **661** New participants from zip codes 29203, 29204, and 29205



Homeless Services

Housing First (USC School of Medicine) is a collaborative partnership between USC Supportive Housing Services (USHS) and Columbia Housing Authority (CHA). The successful outcomes of the Housing First program are due to the comprehensive case management services offered by USHS. Services include outreach, case management, treatment therapy, employment/education support and medical assistance.

- ✓ **47** Homeless Persons Obtained Permanent Housing
- ✓ **25** Placed in a Housing First Units
- ✓ **93** Persons provided access to new service

PERFORMANCE HIGHLIGHTS FOR HOUSING OPPORTUNITIES FOR PERSONS WITH AIDS (HOPWA) PROGRAM

Palmetto AIDS Life Support Services of South Carolina, Inc. (PALSS) far surpassed the proposed deliverables or both Supportive Services and Housing Information Services.

- PALSS was contracted to provide Supportive Services to **150** households and
- Housing Information Services for **75** households.
- Actual output and outcomes were **369** Supportive Services and **110** Housing Information Services.
- Additionally, 90% of clients receiving PALSS' case management services report being permanently housed.

University of South Carolina Department of Medicine HOPWA Case Management had a goal of providing supportive services to 250 individuals for this fiscal year. Through comprehensive case management services,

- HOPWA Case Management has provided services to 260 individuals from July 1, 2010 through June 30, 2011 (104.0% of the fiscal year goal of 250 individuals).

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- The program has expended 91% of awarded funds- coming in under budget for this report.
- Between July 1, 2010 and June 30, 2011, 100% of the 260 individuals receiving supportive services have been categorized as low income clients. We report 100% of clients were appropriately referred to other services and as these referrals have been integrated into the client's Action Plan to allow for appropriate and timely follow-up.

PERFORMANCE HIGHLIGHTS FOR (HOME) INVESTMENT PARTNERSHIP PROGRAM

St. Lawrence Place Renovation Program

St. Lawrence Place is the primary program of Trinity Housing Corporation. It accepts and works with the entire family, including both boys and girls from birth to age 18. Programs include weekly mandatory case management and life skill classes for all ages.

The St. Lawrence Place Campus is located at 2400 Waites Road, one block off Two Notch Road in the Edgewood-Floral Neighborhood. Families reside in 28 single family two-bedroom units. Two apartments are ADA specific. In addition to housing units, there are two social service buildings (used for case management and life skill meetings and children's programming), an administrative office building, a laundry room and a warehouse used to store donated furniture. This project allowed for all existing units to be utilized and expanded services to homeless families.

Renovations Included:

- Insulation added to all units (decrease in utility bills)
- All windows and doors replaced
- New energy star appliances added to all units
- New roofs

Services Provided

- Forty-nine families with 79 children participated in the St. Lawrence Place Program in 2010 compared to 33 families with 60 children in 2009 (an increase of 67%).
- 90% of those families went on to permanent housing compared to 74% in 2009.
- Over half of the adults saw an increase in salary while living at St. Lawrence Place in 2010.
- 35 children from the surrounding neighborhood, including The Family Shelter, were enrolled in our after school and summer camp program.



Exterior Prior to Renovation



Exterior After Renovation

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The City of Columbia must submit an updated HUD Activity Summary Report (PR02) for all entitlement programs. The City submits the HUD Activity Summary report along with the CAPER to HUD. The PR02 and other IDIS reports are available for public review. See Appendix I for the PR02 report.

Commercial & Retail Development

Commercial Façade Improvement Program

- ✓ Program Launched April 2011
- ✓ 2 applications received

Special Community Development Events

- ✓ Community Development Foreclosure and Fair Housing Expo
 - ✓ Keep the Midlands Neighborhood Clean-ups
 - ✓ Booker Washington Heights Neighborhood Assessment
 - ✓ Hosted National Night Out “Kick Off” Event
 - ✓ Neighborhood Tours



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